

Government Gazette Staatskoerant REPUBLIC OF SOUTH AFRICA

Vol. 608

25

February Februarie

2016

No. 39730

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GOVERNMENT NOTICES • GOEWERMENTSKENNISGEWINGS

DEPARTMENT OF HEALTH

NO. 2 25 FEBRUARY 2016

ENVIRONMENTAL MANAGEMENT PLAN

AS REQUIRED BY
SECTION 11(2) OF THE
NATIONAL ENVIRONMENTAL MANAGEMENT ACT 1998
(ACT 107 OF 1998)

THIRD EDITION 2015-2020

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GLOSSARY OF ABBREVIATIONS

ACSA	Airports Company South Africa					
AIDS	Acquired Immuno Deficiency Syndrome					
AMR	Antimicrobial Resistance					
BCOCC	Boarder Control Coordination Company					
CDC	Communicable Diseases Control					
CSIR	Centre for Scientific and Industrial Research					
DOH	Department of Health					
DDT	Dichloro diphenyl chloro ethane					
DMR	Department of Mineral Resources					
DEA	Department of Environmental Affairs					
DAFF	Department of Agriculture, Fisheries and Forestry					
DWS	Department of Water and Sanitation					
DHS	Department of Human Settlements					
EH	Environmental Health					
EIA	Environmental Impact Assessment					
EHIA	Environmental Health Impact Assessment					
EMP	Environmental Management Plan					
EMS	Emergency Medical Services					
HCRW	Health Care Risk Waste					
HIV	Human Immuno Virus					
HSA	Hazardous Substances Act, 1973 (Act 15 of 1973)					
IHR	International Health Regulations 2005					
IRS	Indoor Residual Spraying					
ISHP	Integrated School Health programme					
MHS	Municipal Health Services					
NCCM	National Committee on Chemicals Management					
MOU	Memorandum of Understanding					
MNORT	Medical National Outbreak Response Team					
MRC	Medical Research Commission					
NCCRP	National Climate Change Response Policy					
NEMA	National Environmental Management Act, 1998 (Act 107 of					
	1998)					
NDOH	National Department of Health					

NHA	National Health Act, 2003 (Act 61 of 2003)
NHC	National Health Council
NSST	National Sanitation Task Team
UNICEF	United National Children's Fund
SANS	South African National Standards
SABS	South African Bureau Services
SAHPRA	South African Health Product Regulatory Authority
ТВ	Tuberculosis
UNFCC	United Nations Framework Convention on Climate Change
WASH	Water, Sanitation and Hygiene
WHO	World Health Organisation
XDR-TB	Extreme- Drug Resistant Tuberculosis

SECTION 1:

INTRODUCTION

1. Background

The development of this Environmental Management Plan (EMP) is done in fulfilling the legislative requirement of Chapter 3, Section 11(2) of the National Environmental Management Act (NEMA),, 1998 (Act 107 of 1998) which states "that "Every National Department listed in schedule 2 of NEMA as exercising functions involving management of the environment must prepare an environmental management plan within one year of the promulgation of NEMA and at least every four year thereafter". The National Department of Health is one of the National Departments listed in Schedule 2 of the NEMA, as exercising functions that involve the management of the environment. Following amendments to the NEMA the reporting cycle for EMPs was reviewed from 4 to 5 years in order to align to the Medium Term Strategic Framework (MTSF) planning cycle. This plan represents the Third Edition EMP of the National Department of Health for the period 2014-2019, following the 1st Edition EMP that was published in the Government Gazette on 19 December 2003, thereafter reviewed by the 2nd Edition EMP which was published on 25 November 2009.

DOH has strived to comply with the requirements of Chapter 3 of NEMA by developing and publishing required EMPs, however the driving force behind the preceding EMP Editions was mainly for compliance purposes, particularly with the 1st Edition. The implementation of the commitments set within the 1st and 2nd Edition EMPs was lagging. The 2nd Edition EMP, largely addressed environmental management functions of the DOH and their implementation, however it mainly focused on environmental health functions and not representative of all DOH Environmental Management functions of DOH. As a result plans, programmes and policies of DOH to address negative environmental impacting activities associated with health care services were lacking. Nevertheless the EMPs contributed chiefly to ensuring that DOH focus its efforts towards strengthening cooperation and collaboration with other relevant sectors on matters that may affect the environment and human health and to strengthening of existing week internal cooperation on matters of environmental management within DOH in all spheres of government. The preceding EMP also to a large extent assisted DOH to identify and highlight those activities within DOH that greatly contribute to climate change impacts and for which mitigation commitments must be strengthened to address possible negative impacts on the environment.

This 3rd Edition EMP therefore, comes at a point where DOH is fully aware of its mandate in relation to environmental management, its role in mitigating and ensuring adaptation to climate change effects, and the need for it to strengthen collaboration and cooperation with other organs of state to ensure that human health and to ensure that human health aspects are integrated in policies, plans and programme of other organs of state for protection of human health. Hence this Third Edition EMP therefore aims to ensure that DOH strengthens its linkages with other sectors to ensure the protection of human health and a multi-sectoral approach on issues affecting the social determinants of health, strengthen its participation on climate change matters, adopts environmental sound options in provision of health care services to ensure reduction of health sector carbon footprint, and furthermore to strengthen its environmental management functions to ensure the protection of human health by strengthening health legislation, health programmes and putting in place health plans to ensure that the environment is protected for current and future generations.

1.1 National context

Despite good policy and relatively high spending as a proportion of Gross Domestic Product (GPD), the performance of the country's health system has been struggling since 1994 and the country's health sector is still faced with various health challenges. South Africa is facing a quadruple burden of disease, consisting of HIV/AIDS and TB, High Maternal and Child mortality, non-communicable diseases and violence and injuries. Furthermore, diarrhoea and respiratory diseases are still amongst the top causes of death in the country, and Malaria, although being eradicated in most of the provinces, is still a problem in some parts of the country. In addition, it has been reported that South Africa is underestimating its own burden of disease emanating from environmental factors.

The World Health Organisation (WHO) estimates that up to 70% of childhood deaths in Africa are attributable to environmental risk factors and according to the Medical Research Council (MRC), the health of poor urban people in South Africa is threatened more by environmental degradation caused by others, than it is by their own lifestyle choices. The contributing factors to environmental related diseases in South Africa include poor hygiene and sanitation practices due to lack of adequate sanitation facilities, poor management of waste, pollution of water and contaminated ambient and indoor air.

The effects of climate change are becoming a global problem that needs to be given careful consideration as the result thereof has large impact on emerging and re-emerging environmental

factors to public health. Human beings are directly exposed to the negative impacts of climate change through extreme weather events, such as droughts, rising sea levels, floods, cyclones and hurricanes, and indirectly through weather and climate related impacts on food, water, air, infrastructure, agriculture, ecosystems and livelihoods. These impacts may lead to malnutrition, impacts on child growth and development, injury and diseases due to heat waves, floods, fires, an increased burden of water-borne, water-washed and food-borne and vector-borne diseases, and other infectious diseases.

Population health is a primary goal for sustainable development; therefore health cannot by any means be divorced from environmental management as the two concepts are intimately interconnected, and although government has promulgated extensive legislation to address the threats to the environment and health, a number of limitations still exist in environmental health, particularly because environment and health related issues in the country are fragmented and hence administered by various government departments and spheres of government.

1.2 Purpose of the EMP

Section 12 of Chapter 3 of NEMA outlines the purpose and objects of the EMP, which include to:

- give effect to the principles of co-operative governance outlined in Chapter 3 of the Constitution:
- secure the protection of the environment across the country as a whole;
- monitor the achievement, promotion and protection of a sustainable environment by coordinating and harmonising environmental policies, plans and programmes and decisions; as well as
- prevent unreasonable actions by provinces in respect of the environment in order to minimise duplication of procedure and functions and to promote consistency in the exercise of functions.

The DOH EMP therefore aims to:

- promote the establishment of mechanisms for effective co-operative governance in relation to departmental functions that relate to the management of the environment with other relevant stakeholders and organs of state;
- strengthen compliance of DOH to environmental management prescripts in provision of health services;

- ensure that the provision of health services adheres to procedures the principles of NEMA to contribute to environmental sustainability;
- establish mechanisms to strengthen collaboration and cooperation with sector departments in order to ensure the design of their services, policies and plans takes into account human health considerations;
- contribute to sustainable development in the provision of health services; and

In meeting the requirements of Chapter 3 of the NEMA, this 3rd Edition EMP aim to highlight plans, policies and programmes in relation to DOHs environmental management functions and further outlines those activities of the DOH that has potential to impact negatively on the environment if not properly managed, through the identification, prediction and assessment of all potential and actual environmental impacts, thereby seeking feasible alternatives in promotion of environmental sustainability.

In terms of legislation, this document is required to provide the following:

- Description of the functions of the DOH in respect of the environment;
- Description of environmental norms and standards, including norms and standards contemplated in section 146(2)(b)(i) of the Constitution set or applied by the department;
- Description of the plans, policies and programmes that are designed to ensure compliance with the DoH's policies by other organs of state and persons;
- Description of priorities regarding compliance with the department's policies by other organs of state and persons;
- The extent of compliance with the department's policies by other organs of state and persons
- Description of arrangements for cooperation with other National Departments and spheres of government, including any existing or proposed memoranda of understanding entered into, or delegation or assignment of powers to other organs of state, with a bearing on environmental management; and
- Proposals for the promotion of the objectives and plans for the implementation of procedures and regulations referred to in Chapter 5.

Furthermore the DOHs EMP;

 Describes the plans, policies and programmes of the DoH that may significantly affect the environment; and Identifies, predicts and assesses all potential and actual impacts thereby seeking feasible alternatives and options for their abatement;

1.3 Considerations in developing the EMP 2014-2019

The development of DOHs EMP took into account the health sector priorities as outlined in key national documents that include; Long term development strategies as set out in Chapter 5 of the National Development Plan Vision 2030: Health Sector Priorities as outlined in Chapter 10 (promoting health) of the NDP; The Negotiated Service Delivery Agreement (NSDA); and the National Health Strategic Plan 2015-2020;

This EMP therefore aims to describe health sector strategies, plans and policies to be strengthened and cooperative arrangements or mechanisms to be introduced and/or strengthened in order to achieve set health sector goals, as outlined in the key national document in relation to the management of the environment to protect human health and ensure environmental sustainability.

SECTION 2:

A DESCRIPTION OF FUNCTIONS OF THE DOH IN RESPECT OF THE ENVIRONMENT

2. STRATEGIC OVERVIEW

2.1 Vision and Mission

VISION

A long and healthy life for all South Africans

MISSION

To improve health status of South Africans through the prevention of illnesses and promotion of healthy lifestyles and to consistently improve the health care delivery system by focusing on access, equity and sustainability.

2.2 Health Sector Strategic Framework

The Department of Health's programme of work is located within the NDP framework. The strategic goals as well as the 10 point plan of the National Department of Health respond to the 4

outputs of the Negotiated Service Delivery Agreement for outcome 2, and the nine priority areas for health, identified in the NDP. Where appropriate, the NDP targets are used to develop strategic goals of the department.

2.3 NDP 2030 VISION: HEALTH SECTOR

The NDP of the country is aimed at eliminating poverty and reducing inequality in the country by 2030, with the promotion of health and provision of quality health care for all South Africans being amongst the key priority areas. The NDP clearly states that South Africa's health challenges are clearly more than medical, as behaviour and lifestyle contribute to ill-health amongst South Africans. The environment that people are born, grow up, live in and work also contribute largely to their health and well being, some contributing factors being polluted environments, inadequate housing, poor indoor and ambient air quality and lack of basic water and sanitation services. The functioning of a health system also determines the success in the treatment of illness and disorders, and the longevity and quality of life of the population.

The NDP sets out nine (9) long-term health goals for South Africa. Five of these goals relate to improving the health and well-being of the population, and the other four deals with aspects of health systems strengthening.

2.3.1 Health Sector Goals: Vision 2030

- Goal 1: Raised the life expectancy of South Africans to at least 70 years
- Goal 2: Progressively improve TB prevention and cure
- Goal 3: Reduce maternal, infant and child mortality
- Goal 4: Significantly reduce prevalence of non-communicable diseases
- Goal 5: Reduce injury, accidents and violence by 50 percent from 2010 levels
- Goal 6: Complete Health system reforms
- Goal 7: Primary healthcare teams provide care to families and communities
- Goal 8: Universal health care coverage
- Goal 9: Fill posts with skilled, committed and competent individuals

2.3.2 Priorities to achieve Vision 2030

The NDP states explicitly that there are no quick fixes for achieving the nine goals outlined above. The NDP also identifies a set of nine (9) priorities that highlight the key interventions required to achieve a more effective health system, which will contribute to the achievement of the desired outcomes. The priorities are as follows:

- Priority 1: Address the social determinants that affect health and diseases
- Priority 2: Strengthen the health system
- Priority 3: Improve health information systems
- Priority 4: Prevent and reduce the disease burden and promote health
- Priority 5: Financing universal healthcare coverage
- Priority 6: Improve human resources in the health sector
- Priority 7: Review management positions and appointments and strengthen accountability mechanisms
- Priority 8: Improve quality by using evidence
- Priority 9: Meaningful public-private partnerships

2.4 NEGOTIATED SERVICE DELIVERY AGREEMENT (NSDA) for outcome 2: A long and healthy life

The NSDA is a charter outlining consensus between different stakeholders on key interventions to ensure achievement of the set goals, as well as their respective roles in this process. The NSDA for health presents four outputs that the health sector must endeavour to achieve:

- Increasing Life Expectancy;
- Decreasing Maternal and Child mortality rates;
- Combating HIV and AIDS and Tuberculosis; and
- Strengthening health systems effectiveness.

It serves as the strategic framework for addressing the Burden of Disease in the country. Strengthening the effectiveness of the health system is the foundation on which successful interventions to improve health outcomes must be built. International experience points to the fact that only a strengthened health system, further fortified by effective intersectoral collaboration to address social determinants of health can improve health outcomes.

2.5 STRATEGIC PLAN 2015-2020

To contribute to the realisation of this vision, the National Department of Health Strategic plan 2015-2020 calls for partnership with communities in the prevention of diseases and promotion of health and wellness, as well as for a patient-centred system of care that emphasises quality and effectiveness. The strategic plan of the department identifies five strategic goals to provide broad direction:

- Goal 1: Prevent disease and reduce its burden, and promote health;
- Goal 2: Make progress towards universal health coverage through the development of the National Health Insurance scheme, and improve the readiness of health facilities for its implementation;
- Goal 3: Re-engineer primary health care by increasing the number of ward-based outreach teams, contracting general practitioners, and district specialist teams; and expanding school health services:
- Goal 4: Improve health facility planning by implementing norms and standards;
- Goal 5: Improve financial management by improving capacity, contract management, revenue collection and supply chain management reforms.

2.5 ENVIRONMENTAL MANAGEMENT FUNCTIONS OF DOH

The linkages between the status of the environment and human health cannot be underestimated. When hazards exist in the environment and human are exposed to hazards, a relationship is established between the exposure level to the hazards and health outcomes of the community. DOH therefore has a responsibility to improve the health status of South Africans through the prevention of illness, disease and the promotion of healthy lifestyles. In doing so, DOH exercises various functions to combat and manage conditions (physical, chemical, social and biological threats) in the environment that may impact negatively on public health and lead to an increase in the burden of diseases as a result of environmental factors. Environmental pollution that has a negative impact on health has reached disastrous proportions in recent years. This resulted in the placement of the Environment and health on the international agenda so that the problem can be addressed on a global scale. The DoH has a major responsibility towards the health and welfare of the South African population and therefore has a major role to in environmental management as it relates to human health. Functions of the DOH that relate to the management of the environment and environmental factors that may impact negatively on human health are outlined in Table 1 below:

Table 1: list of environmental management functions of the DOH

List of environmental functions of the department	Objective of the function
Control and Monitoring of Hazardous Substances	To ensure compliance with legislation for the control of hazardous substances which may cause injury, ill health, or death of human beings by reason of their toxic, corrosive, irritant, strongly sensitising or flammable nature.
Chemicals Safety management	To promote the sound management of chemicals through the entire life cycle for protection of human health from poor chemicals management as a result of the manufacture, display, sale, application, use or disposal of chemicals.
Environmental Pollution Prevention and Control, including noise pollution	To ensure sustainable hygienic working, living and recreational environments, free from pollution (air, water, land and noise) that promote the health and safety of human beings, through the identification of polluting agents, assessment of human health impacts and application of pollution prevention and control measures.
Climate Change and Health	To develop adaptation implementation strategies for the management of the impact of climate change on human health.
Waste Management and General Hygiene Monitoring	 To promote environmentally sound and safe management of waste for protection of human health
Port Health Services	To promote public health response to the international prevention of diseases with minimum interference to World Trade, through the provision of national surveillance and response.
Water Quality Monitoring	 To ensure water safety for human consumption in the short term and over a lifetime of consumption. To ensure sustainability of livelihood through the promotion of the provision of adequate quantities of water for domestic purposes.
Malaria and Vector Control Monitoring	To provide vector control and management for the prevention and spread of vector-borne diseases, in the interest of public health, through the removal and remedying of conditions resulting in or favouring the prevalence of or increase in vectors.
Health Surveillance of Premises	To ensure environmental health conditions that does not constitute hazards and risks to human health, through the identification, assessment, monitoring, prevention and abatement of such conditions on premises.
Surveillance and Prevention Control of Communicable Diseases	To ensure the prevention and monitoring of environmentally induced diseases and communicable diseases through the strengthening of environmental health surveillance and health education programmes.
Food control	To ensure the safety of food in respect of acceptable microbiological and chemical quality for human consumption, through the application of food control monitoring programmes.
Management and control of the disposal of the dead	
Radiation Monitoring and Control	 To control the use, transportation and disposal of ionising and non-ionising radiation sources for protection of public

		health.
Tobacco control		To restrict the growth of the use of tobacco products thereby reducing the morbidity and mortality it causes to human beings and the impact thereof on the environment.
Occupational Health and Hygiene	38	To promote occupational health and safety in working environments, through the identification, assessment and control of health hazards in the workplace; including; To facilitate medical examinations of persons suspected of having contracted occupational diseases in mines and works.
Control and prevention of Tuberculosis	2	To strengthen TB management in order to contribute to the reduction of TB disease burden, by adopting and implementing cost-effective TB prevention, treatment, care and support interventions.
Medicine and Related Substances Control	88	To ensure careful management of pharmaceuticals in order to ensure safety, efficacy and quality of medicines to address public health concerns.
Health Promotion and Education		To promote environmental health awareness and education, in order to empower communities to take control of own health.
Hospital Services and Management	889	To ensure delivery models and clinical protocols for hospitals and emergency medical services.
Infection Prevention and Control	30	To facilitate that prevention control measures are put in place in the environment to ensure the protection of those that might be vulnerable to acquiring infection in various settings.
Infrastructure Development		To ensure that planning for health infrastructure and health technology meet the health needs of service users and contribute to environmental sustainability.
District Health Services		To facilitate the delivery of primary health care services in line with set norms and standards in order to achieve key population indicators.

2.6 PROGRAMMES OF THE DOH WITH A POTENTIAL TO IMPACT ON THE ENVIRONMENT

Table 2 below outlines those programmes of the DOH that has potential to impact negatively on the environment if not properly managed. These may arise from the provision of health care services in various health settings. It is therefore in the interest of the NDOH and its mandate to ensure that these services are rendered in line with the principles of NEMA, in order to promote the protection of the environment as well as to promote the objectives and plans as set out in chapter 5 of the NEMA. This includes among others the identification, prediction and evaluation of all actual and potential impacts emanating from health services so that alternatives and options for their abatement may be explored. In this regard due considerations must be made to ensure and reinforce on placing people's needs at the forefront of health services

Table 2: Environmental impacting activities associated with provision of health services

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	Feasible/ possible mitigation alternatives		Environmental management system that includes the	following key aspects:	Improved waste management;	Reduction of waste generated;	Buying environmentally friendly products;	Managing waste (separation of different kinds of	waste; recycling);	Reducing the amount of polyvinyl chloride (PVC)	containing products or equipment;	Phasing out of mercury based devices;	Audit energy use identify areas/equipment/systems	having maximum energy consumption develop and	implement projects such as buying and installing	energy-efficient equipment perform preventive	maintenance;	Selection of safe and environmentally friendly	management options;	Water management by identifying areas to reduce	water use;	Waste water management by raising awareness of
			Ш	<u>و</u>	15			88		10		8	8					M	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,			
Magnitude and	extent of	Impacts	National																			
	Potential Impacts		Biophysical impacts;	Air quality Impacts;	Water quality impacts	Impact on the	environmental	aesthesis;	Environmental Pollution	impacts;	May course injuries and	transmit diseases;	Poisoning and	environmental	contamination.							
		10		8	8			S			S,							pe		_		0
Identified	Environmentally	Impacting activities	Health Care Risk	Waste generation;	Pharmaceutical	waste generation;	Hazardous waste	generation, such as	chemotherapy and	antineoplastic	chemicals, solvents,	formaldehyde,	photographic	chemicals,	radionuclides, and	waste anesthetic	gases;	Use of coal powered	boilers;	Hazardous material	used for diagnosis,	treatment, cleaning
						***************************************							***************************************		-		and the second second					
Programme			Hospital and Tertiary	Services,	Primary Health Care	Services,	Emergency medical	services														

	M M M	and Infection control; The presence of mercury, dioxin, and other persistent, bio- accumulative toxics; Electronic waste from all health care facilities; Water consumption; Energy consumption.			80 80 80	personnel on the impacts of hospital works on the sewer system by reducing pollutants in hospital waste water; Environmentally preferable purchasing; Upgrading boiler systems; Strict monitoring of HCW contractors to ensure adherence to tender specifications;
Malaria Control	8	Use of Chemicals such as DDT for Indoor residual spraying for control of malaria vector.	 Environmental persistence and contamination; Contamination of drinking water and food if incorrectly used. 	Provincial (Site specific)		Ensure proper usage and storage Report usage in line with multi-lateral agreements; Investigate alternatives; Monitor resistance; Improve monitoring through inclusion into MHS chemical safety programme; Adhere to the WHO guidelines and standards.
Pathology Services	B 8 8	Pathological waste Disposal of pathology waste in sewer; Use of hazardous chemicals	 Waste water impacts Environmental contamination 	Provincial (Site specific)	M N	Environmentally preferable purchasing; Waste water management by raising awareness of personnel on the impacts of hospital works on the sewer system by reducing pollutants in hospital waste water;

SECTION 3:

A DESCRIPTION OF ENVIRONMENTAL NORMS AND STANDARDS, INCLUDING NORMS AND STANDARDS CONTEMPLATED IN SECTION 146(2) (b) (I) OF THE CONSTITUTION, SET AND APPLIED BY THE DOH

3. LEGISLATIVE FRAMEWORK AND OTHER MANDATES

To ensure the effective stewardship of the national health system, a number of enabling legislations were enacted by Parliament to support the achievement of the vision of improved health status and longevity for all South Africans. The legislative mandate of the Department of Health is derived from the Constitution, the National Health Act, 2003 (Act 61 of 2003) and several pieces of legislation passed by parliament.

3.1 Constitutional Mandates

The Constitution of South Africa places obligations on the state to progressively realise socioeconomic rights, including access to health care. In terms of the Constitutional provisions, the Department of Health is guided by the following sections and schedules, among others:

Schedule 4 of the Constitution reflects health services as a concurrent national and provincial legislative competence

Section 9 of the Constitution states that everyone has the right to equality, including access to health care services. This means that individuals should not be unfairly excluded in the provision of health care.

- People also have the right to access information that is held by another person if it is required for the exercise or protection of a right;
- This may arise in relation to accessing one's own medical records from a health facility for the purposes of lodging a complaint or for giving consent for medical treatment; and
- This right also enables people to exercise their autonomy in decisions related to their own health, an important part of the right to human dignity and bodily integrity in terms of sections 9 and 12 of the Constitutions respectively

Section 24 of the Constitution states that (a) "everyone has a right to an environment that is not harmful to their health and wellbeing"; and (b) to have the environment protected, for the benefit of present and future generations, through reasonable legislative and other measures that-

- prevent pollution and ecological degradation;
- promote conservation; and
- secure ecologically sustainable development and use of natural resources while promoting justifiable economic and social development.

Section 27 of the Constitution states as follows: with regards to Health care, food, water, and social security:

- (1) Everyone has the right to have access to -
 - (a) health care services, including reproductive health care;
 - (b) sufficient food and water; and
 - (c) social security, including, if they are unable to support themselves and their dependents, appropriate social assistance.
- (2) The state must take reasonable legislative and other measures, within its available resources, to achieve the progressive realisation of each of these rights; and
- (3) No one may be refused emergency medical treatment.

Section 28 of the Constitution provides that every child has the right to 'basic nutrition, shelter, basic health care services and social services'.

3.2 LEGISLATION FALLING UNDER THE MINISTER OF HEALTH'S PORTFOLIO AND ADMINISTERED BY THE DEPARTMENT OF HEALTH:

3.2.1 The National Health Act, 2003 (Act 61 of 2003) as amended

The National Health Act, 2003 (Act 61 of 2003 provides a framework for a structured uniform health system within the Republic, taking into account the obligations imposed by the Constitution and other laws on the national, provincial and local governments with regard to health services.

The objects of the NHA 2003 are to:

 unite the various elements of the national health system in a common goal to actively promote and improve the national health system in South Africa;

- provide for a system of co-operative governance and management of health services, within national guidelines, norms and standards, in which each province, municipality and health district must address questions of health policy and delivery of quality health care services;
- establish a health system based on decentralised management, principles of equity, efficiency, sound governance, internationally recognised standards of research and a spirit of enquiry and advocacy which encourage participation;
- promote a spirit of co-operation and shared responsibility among public and private health professionals and providers and other relevant sectors within the context of national, provincial and district health plans; and
- create the foundation of the health care system, and understood alongside other laws and policies which relate to health in South Africa;
- provides for the protection of environmental health though provision of environmental health services by national, province and municipality, though;
 - o Provision of port health services, hazardous substances control, malaria control, Water quality monitoring, Food control, Waste Management, Health surveillance of premises; Surveillance and prevention of communicable diseases, excluding immunisations, Vector control, Environmental pollution control, Disposal of the dead and Chemical safety management; and
- Promote adherence to norms and standards with regards to environmental conditions that constitutes a health hazard; and facilitate the provision of indoor and outdoor environmental pollution control services.

3.2.3 The Occupational Diseases in Mines and Works Act, 1973 (Act 78 of 1973)

Provides for medical examinations of persons suspected of having contracted occupational diseases, especially in controlled mines and works, and for compensation in respect of those diseases

3.2.4 Hazardous Substances Act, 1973 (Act 15 of 1973)

Provides for the control of hazardous substances which may cause injury or ill health or deaths of human beings by reason of their toxic, corrosive, irritant, strongly sensitising or flammable nature or the generation of pressure thereby in certain circumstances, and for the control of certain electronic products; to provide for the division of such substances or products into groups, in relation to the degree of danger; to provide for the prohibition and control of importation, manufactures, sale, use, operation, application, modification, disposal or dumping of such substances and products.

Hazardous Substances Act, 1973 aims to ensure that various classes of chemical substances are imported, manufactured, packed, stored, handled, transported and disposed of without posing a threat and causing harm to life and the environment. The HSA makes provision for the promulgation of regulations governing groups of hazardous substances and the delegation of duties by the Minister to competent authorities and other entities deemed fit.

3.2.5 The Tobacco Products Control Amendment Act, 2008 (Act 63 of 2008)

Provides for the control of tobacco products, prohibition of smoking in public places, labelling and advertisement of tobacco products, as well as sponsoring of event by the tobacco industry

3.2.6 The Food, Cosmetics & Disinfectants Act, 1972 (Act 54 of 1972)

Provide for the regulation of foodstuffs, cosmetics and disinfectants in particular, setting quality and safety standards for the sale, manufacturing and importation thereof. The Act also seeks to ensure that food, cosmetics and disinfectants are managed in such a way that they do not cause harm to life and the environment.

3.2.7 Medicines and Related Substances Control Amendment Act, 1977 (Act 90 of 1997)

Provide for the registration of medicines and other medicinal products in order to ensure their safety, quality and efficacy. The act also provides for transparency in the pricing of medicines. This Act has a provision for the control of medicines and "scheduled" substances with regard to good manufacturing practices to combat environmental and associated health hazards. The Act also provides for the environmentally sound disposal or destruction of 'scheduled' substances that have become unfit for use to ensure that the commodities they regulate have environmental integrity.

3.2.8 Human Tissue Act, 1983 (Act 65 of 1983)

Provide for the administration on matters of human tissue.

Chapter 1, section 10 and Chapter 3, section 26 refer to disposal of the bodies of deceased persons as well as the blood and blood related substances, It is important that these substances are handled properly to ensure the integrity of environment and the health of people.

3.2.9 The Pharmacy Act, 1974 (Act 53 of 1974)

Provides for the regulation of the pharmacy profession, including community service by pharmacists, provides for good Pharmacy practice and the destruction and disposal of medicines.

3.2.10 National Policy for Health Act, 116 of 1990

Provides for the determination of national health policy to guide the legislative and operational programmes of the health portfolio

3.2.11 SA Medical Research Council Act, 58 of 1991

Provides for the establishment of the South African Medical Research Council and its role in relation to health Research

3.2.12 Academic Health Centres Act, 86 of 1993

Provides for the establishment, management and operation of academic health centres

3.2.13 Choice on Termination of Pregnancy Act, 92 of 1996 (as amended)

Provides a legal framework for the termination of pregnancies based on choice under certain circumstances

3.2.14 Sterilisation Act, 44 of 1998

Provides a legal framework for sterilisations, including for persons with mental health challenges

3.2.15 Medical Schemes Act, 131 of 1998

Provides for the regulation of the medical schemes industry to ensure consonance with national health objectives

3.2.16 National Health Laboratory Service Act, 37 of 2000

Provides for a statutory body that offers laboratory services to the public health sector

3.2.17 Council for Medical Schemes Levy Act, 58 of 2000

Provides a legal framework for the Council to charge medical schemes certain fees

3.2.18 Mental Health Care Act, 17 of 2002

Provides a legal framework for mental health in the Republic and, in particular, the admission and discharge of mental health patients in mental health institutions, with an emphasis on human rights for mentally ill patients

3.2.19 Nursing Act, of 2005

Provides for the regulation of the nursing profession

3.2.20 International Health Regulations 2005

South Africa is party to the International Health Regulations (IHR) 2005, which provides for legislative tools for public health response to international prevention of diseases with the minimum interference to World Trade. The IHR set guidelines and make recommendations regarding the spread of communicable diseases of international concern, such as cholera, yellow fever plague and malaria and includes recommendations on provision of port health services. Through these regulations, the DoH monitors the importation of goods into the country for compliance to national legislation.

3.3 OTHER LEGISLATION APPLICABLE TO THE DOH

The following legislation has a direct bearing on human health and although custodianship lies with other government departments, the DOH operates within the framework of this legislation for protection of human health.

National Environmental Management Act, 1998 (Act 107 of 1998)

NEMA provides for cooperative environmental governance by establishing principles for decisionmaking on matters affecting the environment, institutions that will promote cooperative governance and procedures for co-ordinating environmental functions organising.

Population health is a primary goal for sustainable development, therefore the environment has an influence on population health outcomes health and environmental management are intimately interconnected in that the environment influences health through physical, chemical or biological factors.

NEM: Waste Act, 2008 (Act 59 of 2008)

Provides for the reform of the law regulating waste management in order to protect health and the environment by providing reasonable measures for the prevention of pollution and ecological degradation

NEM: Air Quality, 2004 (Act 39 of 2004)

Provides for the reform of law regulating air quality in order to protect the environment by providing reasonable measures for the prevention of pollution and ecological degradation. The quality of air, both indoor and ambient air are key determinants of air in that poor air quality can affect human health adversely and result in poor health outcomes of affected communities.

National Water Act, 1998 (Act 36 of 1998) and the Water Services Act, 1997 (Act 108 of 1997)

Provide for fundamental reform of the law on water resources and for the right of access to basic water and sanitation respectively.

Water is life and, therefore the availability, quantity and quality of water is paramount for improved health outcomes.

NEM: Biodiversity Act, 2004 (Act 10 of 2004)

Provide for the management and conservation of South Africa's biodiversity within the framework of NEMA 1998, and the protection of species and ecosystems that warrants protection. The release of Genetically Modified Organisms in the Environment can enter the human food supply and may pose a human health risk and therefore contribute to poor health outcomes as a result of introduced allergens, increased toxicity, decreased nutrition, and antibiotic resistance,

Agriculture and Stock Remedies Act, 1947 (Act 36 of 1947), as amended

The act provides for the registration of fertilizers, farm feeds, agricultural remedies, stock remedies, sterilizing plants and pest control operators; to regulate or prohibit the importation, sale, acquisition, disposal or use of fertilizers, farm feeds, agricultural remedies and stock remedies; to provide for the designation of technical advisers and analysts. The use, sale of pesticides if not properly managed, can have a negative impact on health as a result of accidental or non accidental poisonings.

Occupational Health and Safety Act, 85 of 1993

Provides for the requirements that employers must comply with in order to create a safe working environment for employees in the workplace

Criminal Procedure Act, Act 51 of 1977, Sections 212 4(a) and 212 8(a).

Provides for establishing the cause of non-natural deaths

Child Care Act, 74 of 1983

Provides for the protection of the rights and well-being of children

Compensation for Occupational Injuries and Diseases Act, 130 of 1993

Provides for compensation for disablement caused by occupational injuries or diseases sustained or contracted by employees in the course of their employment, and for death resulting from such injuries or disease

The National Roads Traffic Act, 93 of 1996

Provides for the transportation of hazardous/dangerous goods, including the management of spillages, and further provides for testing and analysis of blood samples of offenders in relation to driving under the influence.

3.4 ENVIRONMENTAL MANAGEMENT RELATED NORMS AND STANDARDS

This section of the EMP list the environmental management related norms and standards as set by the DOH and those proposed by the DOH to provide guidelines for better management of health services for improved health outcomes and to provide means whereby compliance with health standards can be measured or assessed. These also include Regulations published by the DOH, Guidelines as well as strategies in relation to environmental management for health.

Table 3: Norms and Standards prescribed by DOH and Regulations published in terms of health legislation in relation to the environment

ENVIRONMENTAL NORMS AND STANDARDS	OBJECTIVES OF THE NORMS AND STANDARDS	DATE OF COMMENCEMENT OF IMPLEMENTATION
Norms and standards for environmental health surveillance of	 To promote compliance to environmental health related legislation by others; 	2016
premises and acceptable monitoring standards for Environmental Health		
Practitioners	against which environmental health service delivery can be assessed and gaps identified;	
	 The providing means for setting a benchmark of quality against which delivery of environmental health services can be monitored. 	
	 To facilitate the attainment of the highest possible level of environmental health and environmental health services by all 	
	involved.	
Health Infrastructure Norms and	■ To provide public reference information and for application by	Proposed
Standards Guidelines in relation to	provinces in planning and implementation of public sector facilities.	(Published 30 June 2014 for public
hospital mortuary services , catering services. linen and laundry services		comment)
and others.		
Health Infrastructure Norms and	■ To provide public reference information and for application by	Proposed
building engineering services.	provinces in planning and implementation of public sector racinities.	(Published 17 February 2014 for public comment)
infrastructure design for waste		
management in health care facilities		
and emergency centres.		
Norms and standards Regulations	 To guide, monitor and control critical risks to the health and safety 	Proposed
applicable to certain categories of	of users by means of required systems and relevant supportive	(published 18 February 2015 for
neaith estabilshments	structures within different categories of health establishments, in order to provide safe, quality services to citizens.	public comment)
National core standards for health	Provides for setting the benchmark of quality care against which	2011
establishments	the delivery of health services can be monitored and provide for a	
	national certification for compliance for health establishments with mandatory standards.	
Primary health care package for	■ Provide for standards for facility based and community based clinic	March 2000
South Africa, a set of Norms and standards	initiated services to ensure the provision of health services at acceptable levels.	

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Table 4: Departmental Environmental Management Related Regulations

DATE OF COMMENCEMENT OF IMPLEMENTATION	16 May 2013	30 October 1987	25 March 1977	31 July 2009	14 April 1989	20 April 2007	19 November 2010	23 November 2012	GG No 2009 amended
OBJECTIVES	Provide for the regulation of any public or private mortuaries, funeral undertakers premises, crematoriums, and private and public burial sites for protection of the environment and human health.	Provides for the prevention and restriction of the control of communicable diseases.	Provides for the regulation in respect of licensing of hazardous substance dealers and conditions of sale and for supply of Group I hazardous substances.	Provide for the declaration of leaded paint as a Group 1 Hazardous substances and conditions of sale, handling and storage of lead containing substances.	Provide regulation for the sale of electronic products.	Provides for powers of inspectors and analysts in conducting inspections and analysis of food premises	Provides for the regulation of the labelling of foodstuffs, cosmetics and disinfectants for protection of public health	Provides for certification of food handling premises, requirements for the transport of food and standards and requirements for food premises	Defines environmental management related functions to be performed by Environmental
ENVIRONMENTAL REGULATION	Regulations Relating to the Management of Human Remains, R363 of 2013.	Regulations relating to the control of communicable diseases and the notification of Notifiable medical conditions, R495 of 1999.	Regulations for Group 1 Hazardous Substances	Declaration of Leaded Paint as a Group I Hazardous substance	Regulations relating to Group III Hazardous Substances	Regulations relating to the powers and duties of inspectors and analysts conducting inspections and analysis of food premises	Regulations relating to Labelling and Advertising of foodstuffs	Regulations governing general hygiene requirements for food premises and the transport of food	Regulations defining the scope of profession for environmental
ACT	National Health Act, 2003 (Act 61 of 2003)		Hazardous Substances Act			Food stuffs, Cosmetics and Disinfectants Act,			Health Professions Act,

Health Practitioners to include;	▶ Food control	▶ Waste management and general	hygiene monitoring	▶ Communicable diseases control	▶ Radiation control	▶ Health surveillance of premises	Noise control	▶ Port health services	Hazardous substances control; and	Chemical safety
health										

SECTION 4:

A DESCRIPTION OF POLICIES, PLANS AND PROGRAMMES OF THE DOH DESIGNED TO ENSURE COMPLIANCE BY OTHERS

4. INSTITUTIONAL FRAMEWORK

4.1 Organisational environment

The organisational structure of the National Department of Health was approved by the Department of Public Service and Administration and its implementation commenced in April 2012. The transformation of the organisational structure was aimed at ensuring an alignment with strategic priorities of the health sector and to improve the department's oversight function across the health system. The organisational structure has been reviewed to maximise achievement on the departmental strategic priorities.

Table 5: Strategic health programmes and purpose

PROGRAMMES	PROGRAMME PURPOSE
Programme 1: Administration	To provide support services and ensure compliance with relevant legislation, and efficiencies in the administration of the Department
Programme 2: National health insurance, health planning and systems enablement	Improve access to quality health services through the development and implementation of policies to achieve universal coverage, health financing reform, integrated health systems planning, reporting, monitoring and evaluation and research.
Programme 3: HIV / AIDS, TB and Maternal and Child health	To decrease the burden of disease related to the HIV and TB epidemics; to minimise maternal and child mortality and morbidity; and to optimise good health for children, adolescents and women.
Programme 4: Primary Health Care (PHC) Services	To develop and oversee the implementation of legislation, policies, systems and norms and standards for a uniform district health system, environmental health, communicable and noncommunicable diseases, health promotion and Nutrition services.
Programme 5: Hospitals, Tertiary Services and Workforce Management	To develop policies, delivery models and clinical protocols for hospitals and emergency medical services. Ensure alignment of academic medical centres with health workforce programmes, training of health professionals and to ensure the planning of health infrastructure to meet the health needs of the country.
Programme 6: Health Regulation and Compliance Management	To regulate the procurement of medicines and pharmaceutical supplies; including food control; and the trade in health products and health technology; and to promote accountability and compliance by regulatory bodies for effective governance and quality health care.

4.2 Departmental Entities

The Minister of Health is responsible for overseeing health related entities that have been established to provide services to support the mandate of the DOH, through funded and non-funded statutory bodies and organisations.

4.2.1 The Office of the Health Standards Compliance (OHSC)

The OHSC is an independent public agency that was established in terms of Section 79(A) of the National Health Act, 2003 (Act 61 of 2003) as amended. The OHSC will monitor public health services and address complaints of non-compliance, while developing guidelines and providing information on the implementation of set health service standards. In terms of the NHA, the duties of the OHSC include amongst others, advising the Minister on matters relating to the determination of norms and standards to be prescribed for the national health system and the review of such norms and standards; and inspect and certify health establishments as compliant or noncompliant with prescribed norms and standards or, where appropriate and necessary, withdraw such certification. As the sector quality watchdog, the OHSC will lead the much-needed improvement in health service quality, change in public healthcare management, and institution of core health standards in public and private service providers, which will lay the groundwork for the rollout of the NDoH National Health Insurance initiative.

4.2.2 The Medicine Control Council (MCC)

The Medicines Control Council (MCC) is a statutory body that regulates the performance of clinical trials and registration of medicines and medical devices for use in medical conditions. In recent years, it has been transformed in order to improve its performance and regulatory processes. The MCC was established in terms of the Medicines and Related Substances Control Act, (Act 101 of 1965), to oversee the regulation of medicines in South Africa. It is appointed by the Minister of Health and its main purpose is to safeguard and protect the public through ensuring that all medicines that are sold and used in South Africa are safe, therapeutically effective and consistently meet acceptable standards of quality. The MCC is responsible to ensure that all clinical trials of both non-registered medicines and new indications of registered medicines comply with the necessary requirements for safety, quality and efficacy.

4.2.4 The South African Health Products Regulatory Authority (Proposed)

The Medicines and Related Substances Amendment Bill to create the SAHPRA is currently being deliberated on by the Portfolio Committee on Health. The proposal is to bring the medical devices

industry, cosmetics and foodstuffs as well as pharmaceuticals under the jurisdiction of SAHPRA. The SAHPRA will be established as a Section 3A Public Entity and would thus be able to retain funds from application fees which can be utilised to employ experts to evaluate applications on a full time basis.

4.2.4 National Health Laboratory Services

The National Health Laboratory Services was established in 2001 in terms of the National Health Laboratory Services Act (2000). In terms of the act, the service is required to: provide cost effective and efficient laboratory services to all public sector health care providers, other government institutions and any private health care provider in need of its service; support health research and provide training for health science education.

4.2.5 South African Medical Research Council

The South African Medical Research Council was established in 1969 in terms of the South African Medical Research Council Arts, 58 of 1991. The intellectual Property Rights from Publicly Financed Research and Development Act (2008) also informs the council's mandate. The council's strategic focus is determined in the context of the priorities of the Department of Health and government. The council's research therefore plays a key role in responding to government key outcome 2 (a long and healthy life).

4.2.6 Compensation Commissioner of Occupational Diseases in Mines and Works

The Compensation Commissioner for Occupational Diseases in Mines and Works was established in terms of the Occupational Diseases on Mines and Works Act, 78 of 1973. In terms of the act, the commissioner is mandated to compensate workers or ex-workers in controlled mines and works for occupational diseases of the cardio-respiratory organs and reimbursement for loss of earning incurred during tuberculosis treatment. In the case where the ex-worker is deceased, it compensates the beneficiaries of the deceased worker.

4.3 DESCRIPTIONS OF DOH POLICIES

The provision of environment related health services in the country are underpinned by various policies. The aim of which is to strengthen the health system in health services provision. These includes, the White Paper for the Transformation of health Systems in South Africa, 1997, and the health sector Strategic Framework with the intention of meeting the challenges posed by the

Agenda 21 (an agenda for sustainable development into the 21st century), the Constitution and the NDP 2030 vision for health.

4.3.1 The following are Principles underpinning the provision of environmental health services in the White Paper;

- Every South African has the right to a living and working environment which is not detrimental to his/her health and well-being.
- All persons should have access to knowledge on environmental health matters and the services available to them.
- Environmental health services should be accessible, acceptable, affordable and equitable.
 They must be implemented with the active participation of the communities.
- Environmental health services should contribute positively towards sustainable physical and socio-economic development.
- The establishment of effective environmental health surveillance is essential to determine whether or not the services are functional and effective and have a positive health impact.

The principles of cooperative governance are also emphasized in the white paper. The need for cooperative governance in the implementation of strategies to promote environmental health is emphasized as an implementation strategy. In view of the multidimensional and multidisciplinary nature of the interactive process between the environment and health, the Integrated Environment Health Management Strategy should interface with all sectors which play a role in environmental health risk reduction. Existing mechanisms for intersectoral collaboration on various matters affecting environmental health such as water, sanitation, hazardous substances for example, must be utilised to promote intersectoral action.

The DOH has published various policies and Guidelines to provide framework for provision of health services and for providing guidelines for protection of public health from environmental and other factors with a potential to spread or cause the onset of disease. Recent guidelines issued by the NDoH have include; Guidelines for the Management, Prevention and Control of Meningococcal Disease in South Africa, 2008; Regular Treatment of School-Going Children for Soil Transmitted Helminth Infections and Bilharzia, 2008; Guideline for Leprosy Control in South Africa, 2008; Guidelines for the Treatment of Malaria in South Africa, 2007, amongst others.

This section outlines the description of DOHs policies that are designed to ensure compliance by others organs of state or persons for protection of human health.

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Table 5: DOH policies with a bearing on environmental management

LIFESPAN OF THE POLICY, PLAN OR PROGRAMME	Since 1997	Updated 2011
RESOURCES AVAILABLE TO ENSURE COMPLIANCE	Financial and physical resources	Financial and physical resources
RESPONSIBILITIES OF THE AFFECTED ORGANS OF STATE	Provision of primary health care services Provision of municipal health services	Border management Immigration
LIST OF AFFECTED ORGANS OF STATE	Provincial DOH, Private health sectors, and Municipality health authorities	DHA ACSA
HOW DOH ENSURE COMPLIANCE TO POLICY, PLAN OR PROGRAMME	 Formulated norms and standards for provision of health services. Developed coordinated health information systems to monitor the progress of national health goals Through regulation of health activities. 	 Control measures exercised in all points of entry: By obtaining vaccination certificates from individuals travelling from areas
WHAT THE POLICY IS ABOUT	Policy provides for a set of objectives and principles upon which the Unified National Health System of South Africa must be based, including ensuring the establishment of effective environmental health surveillance which is essential to determine whether or not the services are functional and effective and have a positive health impact.	To prevent the introduction of Yellow fever into South Africa in line with the requirements of the International Health regulations (2005).
NAME OF POLICY, PLAN OR PROGRAMME DESIGNED TO ENSURE COMPLIANCE WITH DOHS POLICIES	White paper on the Transformation of the Health System in South Africa, 1997	Yellow Fever Policy

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	Since 2007	Since 2013	2015-2019
	Human and financial resources	Human and financial resources	Human and financial resources Appropriate education and behaviour change tools
	Provision of community health care services	Provision of provincial and municipal environmental health services	Rendering of health promotion programmes.
	Provincial DOH, District Health Authorities	Provincial DOH Municipal Health Institutions of higher learning Research Institutions	PDOH DBE DSD Private sector
determined by the WHO to be at risk of yellow fever transmission. Travellers unable to produce the required documentation are recommended for refusal of entry, or	Availability of monitoring standards	 Development of a national strategy with clear indicators to guide implementation of policy goals and objectives. 	 Monitoring of indicators on the national strategy to guide policy implementation objective achievement.
	Provides for quality assurance in health system to improve quality in health care in both the public and private sectors.	Provides a framework within which environmental health services must be rendered in the country.	Clarifies the role of health promotion within the health sector and other sectors, and collaborative measures to ensure effectiveness of health promotion
	A Policy on Quality in Health Care for South Africa.	National Environmental Health Policy	National Health Promotion policy and strategy

	interventions in the country.		DWS			
The framework on	Promotes the adoption of a multi-sectoral	™ National monitoring	Government departments	Provision of basic services:	Planning, Organisation	Since 2014
Social Determinants	approach in addressing	systems, stats	DWS,	Water, sanitation,	Financial, Policy,	
of Health using a	social determinants of	SA, DHIS, national	DRDLR,DHS, DSD, DEA	housing, land reform, social grants	Human resources	
approach	determinants to action.	household	DOL	regulation of industry,		
Integrated School	Provides for preventive	■ Mechanisms for	PDOH	Provision of school	Financial and	Since 2012
Health Policy	and promotive services	monitoring and		health services	Human Resources	
	that address the health	evaluation of by	District health			
	needs of school-going	joined task team	L	Provision of Primary		
	children and youth with		UBE	Health Care Services		
	regard to both their					
	immediate and future		Private	Social grant security		
	health, through the		education			
	provision of		sector	Health Promotion		
	comprehensive,					
	integrated school health		DSD			
	programme as part of			CCCCCCCCCCCCCCCCCCCCCCCCCCCCCCCCCCCCCCC		
	the PHC package within					
	the Care and Support					
	for Teaching and					
	Learning (CSTL)					
	framework.	7			- -	
National Injection	lo set minimum national	INDITION	District,	PIONISION OF HEALTH	rinancial and	Since April 2007
Control and	standards for the	facility infection	Regional and	care services	Human Resources	
Prevention Policy	effective prevention and	control plans;	Tertiary health			
and Strategy	management of health	Monitoring of the	establishments	РООН		
	care associated	national				
	infections, so that	surveillance				
	hazards associated with	system to				
	biological agents are	monitor				
	minimised to patients,	nosocomial				
	visitors and health care	infections;				
	personnel in health	Capacity ∴				
	establishments.	Daliging				

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From 2012						
Human Resource	and Capacity	Building		Finances		
Environmental	protection		School health services	Nutrition services	Reproductive health	Health promotion
sub-district	health		District Health		Provincial	levels
Monitoring of set sub-district	indicators and	capacity building	for health care	providers		
	of			· ·	'n,	
To improve the long-	term health outcomes of	the nation through	targeting the youth as	an especially strategic	sector of the population,	
Adolescence and	youth health policy					

Table 6: Other plans and strategies

NAME OF PLAN/STRATEGY DESIGNED TO ENSURE COMPLIANCE WITH DOHS	WHAT THE PLAN/STRATEGY ABOUT	LIST OF AFFECTED ORGANS OF STATE	WHAT ARE THE RESPONSIBILITIES OF THE AFFECTED ORGANS OF STATE	LIFESPAN OF PLAN OR STRATEGY
The Health and Hygiene Education Strategy as it relates to Water Supply and Sanitation Services,	To ensure set out a comprehensive approach to the delivery of sustainable and effective health and hygiene education in South Africa, in relation to water supply and sanitation services, particularly at the domestic	DOH DWS DBE COGTA WSA and WSPs	Provision of Water and Sanitation to communities and Schools and regulation; Primary health care and health promotion services; Support to municipalities on service	Since 2006
Climate change and Health Adaptation Plan	To provide a broad framework of health sector action towards the implementation of the NCCRP, and effectively manage inevitable climate change impacts on health through interventions that build and sustain the country's socio-economic and environmental resilience and emergency response capacity.	District and Metropolitan Municipalities Provincial Departments of Health DEA DRDLR DBE COGTA	Ensuring health and safety of the school environment DEA is Climate change focal point DRDLR: formulation of database of areas vulnerable to climate change effects DBE: review and mainstream climate, health and environmental linkages in curricula. COGTA: ensure inclusion of climate sensitive health risks under disaster reduction strategy and plans. Ensuring adaptation to human health effects of climate change.	2014-2019
National Environmental Health Strategy,	To provide a practical guide for implementing environmental health services in order to provide equitable	District and Metropolitan Municipalities	Rendering of environmental health services Training in environmental health	Development stages

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	and sustainable health for all South Africans.	Provincial	Research in environmental health	
		Academia		
		Research Institutions		
Environmental Health Impact	To ensure full consideration of health	PDOH	NEMA competent authorities in the EIA	Since 2014
Assessment of Development	aspects in environmental impact	Municipal	process	
projects in South Africa	assessments of development projects	health		
\$	in the country.	DEA	Provision of health comment on EIA	
		DMR	applications	
National Strategic Plan on	To provide a framework to guide the	National,	Address social, economic, political, cultural	2012-2016
HIV, AIDS and TB, 2012-	activities of with a responsibility of	provincial and	and environmental factors that lead to	
2016	rendering HIV/Aids and TB services	local	increased vulnerability to HIV, STIs and TB	
	in South Africa. The NSP guides the	government	infections. Mainstreaming HIV and TB	
	development of provincial strategic	departments	management into core strategies of all	
	implementation plans, as well as	•	relevant government departments.	
	sector implementation plans.			
Malaria elimination strategic	Provide for detailed strategies and	Provincial	Vector control, indoor residual spraying	2012-2016
plan	approaches and effective	ВОН		
	implementation thereof to			
	systematically reduce local Malaria			
	transmission to zero.			
Integrated management of	Management of childhood illnesses to	PDOH	Provision of child health services	
childhood illnesses package	reduce the rate of child mortality in	District and		
	the country.	Primary Health		
		Care		411
Human resources in health	To ensure an appropriate, trained and	HOQN	Provision of health services.	2012-2017
plan	sustainable health workforce in the	РООН		
	country, in order to attain a vision to	District Health		
	improve access to health care for all	Municipal		
	and health outcomes.	Health		
PHC re-engineering	To improve health outcomes through	District health	Primary Health Care Services	2011
approach	a ward based primary health care			
	outreach approach.			

SECTION 5:

A DESCRIPTION OF PRIORITIES REGARDING COMPLIANCE WITH THE DOHS POLICIES BY OTHER ORGANS OF STATE OR PERSONS

5. Health and Sustainable development

Population health is a primary goal of sustainable development. Therefore the importance of investing in the improvement of people's health and supporting environment as a pre-requisite for sustainable development must be recognised. A supportive environment for health is free from major health hazards, satisfies the basic needs of healthy living and facilitates equitable social interaction. Health is regarded as key to sustainable development in the first principles of the Rio Declaration on Environment and Development: Human beings are entitled to a healthy and productive life. Chapter 6 of Agenda 21 (an agenda for sustainable development into the 21st Century) emphasizes the promotion of human health by recognising the interconnection between health and the environment as well as social and economic development.

Health is determined by factors such as poverty (which contributes to malnutrition including obesity, unwanted pregnancy), lack of potable water (which contributes to diarrhoea, cholera,), stress (which may lead to lack of productivity, depression and suicide), lack of safety in the home and road (injuries, burns, poisoning of children), air pollution (chest conditions such as asthma, bronchitis), drugs (alcohol and domestic violence, sexual indiscretion, child neglect) and moral degeneration (violence against women and children, interpersonal violence).

For promotion of health, key programmes to be prioritised include, meeting primary health care needs; control of communicable diseases; protection of vulnerable groups; meeting urban health challenges; and reducing the risk from environmental pollution and hazards, such as environmentally sound management of toxic chemicals, hazardous substance control, waste management, water and sewage related issues, which are issues of concern in sustainable development.

Consistent with government outcome-based approach to improving service delivery, enhancing accountability to the public and enhancing performance management, the health sector must endeavour to achieve four key government outputs, namely:

Increasing Life Expectancy

- Decreasing maternal and child mortality rates;
- Combating HIV and AIDS and Tuberculosis; and
- Strengthen Health Systems Effectiveness.

The above-mentioned outputs therefore present the highest priority for the DOH in order to improved outcomes and the health status of the population. The basis of priority regarding compliance with the DOHs policies is based on attainment of these outputs.

Table 7 below outlines the link between NDP goals, NDP priorities and the DOHs priorities for the medium term 2014-2019 in line with priorities regarding compliance to DOHs policies.

Table 7: link between NDP goals, NDP priorities and the DOHs strategic goals

NDP GOALS 2030	NDP PRIORITIES 2030	NDOH STRATEGIC GOALS 2014- 2019
Average male and female life expectancy at birth increased to 70 years	Address the social determinants that affect health and diseases	
Tuberculosis (TB) prevention and cure progressively improved; Maternal, infant and child mortality reduced Prevalence of Non-Communicable Diseases reduced Injury, accidents and violence reduced by 50% from 2010 levels	Prevent and reduce the disease burden and promote health	Prevent disease and reduce its burden, and promote health through a multi stakeholder National Health Commission
Health systems reforms completed	Strengthen the health system	Improve health facility planning by implementing norms and standards; Improve financial management by improving capacity, contract management, revenue collection and supply chain management reforms;
	Improve health information systems	Develop an efficient health management information system for improved decision making;
	Improve quality by using evidence	Improve the quality of care by setting and monitoring national norms and standards, improving system for user feedback, increasing safety in health care, and by improving clinical governance
Primary health care teams deployed to provide care to families and communities		Re-engineer primary healthcare by: increasing the number of ward based outreach teams, contracting general practitioners, and district specialist teams; and expanding school health services;
Universal health coverage	Financing universal healthcare	Make progress towards universal

NDP GOALS 2030	NDP PRIORITIES 2030	NDOH STRATEGIC GOALS 2014- 2019
achieved	coverage	health coverage through the development of the National Health Insurance scheme, and improve the readiness of health facilities for its implementation;
Posts filled with skilled, committed and competent individuals	Improve human resources in the health sector Review management positions and appointments and strengthen accountability mechanisms	Improve human resources for health by ensuring appropriate appointments, adequate training and accountability measures.

SECTION 6:

DESCRIPTION OF THE EXTENT OF COMPLIANCE WITH THE DOHS POLICIES BY OTHER ORGANS OF STATE AND PERSONS

6. Progress towards Social Determinants of Health

This section provides an overview of the extent of progress or compliance towards the policies of the DOH, particularly on addressing Social Determinants of Health and highlights the extent of compliance by others and challenges that still exist and faced by the DOH.

The extent of compliance with DOHs policies cannot be quantified, however significant progress has been identified in various areas priorities and some could be attributable to compliance by other organs of state to DOHs policies.

Table 8:

DOH POLICY/PLAN/PROGRAMME	EXTENT OF COMPLIANCE	DESCRIPTION OF NON COMPLIANCE BY OTHERS
Addressing Social determinants of health	Progress has been made towards providing basic	 Development projects to take into
	services to improve the physical environment that	account health considerations e.g.
Environmental Health	contribute to social determinants of health, which	Housing projects, sanitation provision
■ Primary Health care	include no-fee paying schools, social grants, RDP	projects, water supply etc
™ Nutrition	housing, provision of free basic water and	
	sanitation electricity. Results towards the social	
	determinants include a decline in the proportion of	
	the population living below the poverty-line,	
	identification and provision of basic services to	
	indigent households and progress has also been	
	made towards achieving universal primary	
	education, with an increase in adjusted net	
	enrolments ratios in primary education.	
Increasing Life Expectancy	The life expectancy of South Africans for both	Recommended Health staffing norms
	males and females has significantly improved	are not met for health human resources;
Environmental Health	between 2009 and 2013, while premature mortality	 Health promotion interventions to be
Primary Health care	has decreased both males and females during the	strengthened
™ Nutrition	same period. The findings commensurate well with	•
■ Health promotion	StasSA's 2014, midyear population estimates,	
	where the average provincial life expectancy at	
	birth has increased for both males and females in	
	all provinces and has reached 57.7years and 61.4	
	years respectively in 2013.	
Improving Maternal and child health	The Rapid Mortality Surveillance Report 2013	 Recommended Health staffing norms
	reflects that the Under-5 mortality has significantly	are not met for health human resources;
Environmental Health	decreased from 56 deaths per 1000 live births in	
Primary Health care	2009 to 41 deaths per 1000 live births in 2013,	
™ Nutrition	which was against the 2010-2014 NDSA targets of	
■ Health promotion	50 deaths per 1000 live births. Infant mortality rate	
■ Child health	has decreased from 39 deaths per 1000 live births	
■ Women's health	in 2013 to 29 per 1000 live births in 2013.	
HIV/AIDS and Tuberculosis		
Prevention of violence and Injury		Violence and Injuries forms one of the four quadruple burden of disease that South

		Africa faces. SA has an injury death rate of 158 per 100 000, which is twice the global average of 86.9 per 100 000 population and higher than the African average of 139.5 per 100 000 population.
Prevention of the spread of communicable diseases Communicable diseases control Malaria control Environmental health	SA has made strides in Malaria control and has been chosen as one of the countries's to introduce strategies for the elimination of malaria, for zero local transmission cases.	South Africa is endemic to neglected tropical diseases with geographical distribution overlapping with areas endemic to malaria. The country is also prone to infectious disease such as rabies, cholera and hemorrhagic fevers. Malaria on the other hand is one disease that still occurs mainly along the low-lying areas of the country, and approximately 10% of the population live in the malaria endemic areas
		and are at risk of contracting malaria.

SECTION 7:

DESCRIPTION OF ARRANGEMENTS FOR COOPERATION WITH OTHER NATIONAL DEPARTMENTS AND SPHERES OF GOVERNMENT

7. Arrangements for cooperation

Extensive environmental legislation has been passed in the country in the past 20 years, in to ensure that the environment and health is protected, and though some sectors of government do address threats' to the environment and human health, a number of limitations still exist in integrating environmental and health considerations. Issues relating to the environment and health in the country are a shared responsibility between various government departments, and due to overlaps that are likely to arise when departments are involved in similar or related activities, this leads to various challenges. This includes duplication of functions in some areas and lack of coordination. The need for a harmonised institutional framework to ensure efficient coordination of environmental shared responsibilities and the effective delivery of services to communities has been identified by many global gatherings, including the Libreville Declaration on health and the environment which calls various activities and priorities for improved cooperation between health and environmental sectors. This includes;

- Establishing a Health and Strategic Alliance as the basis for joint plans of action;
- Developing or updating national, sub-regional and regional frameworks in order to address more effectively the issue of environmental impacts on health, through integration of these links into policies, strategies, regulations and national development plans;
- Building national, sub-regional and regional capacities to better prevent environment-related health problems, through the establishment or strengthening of health and environment institutions; and Establishing or strengthening systems for health and environment surveillance to allow measurement of interlinked health and environment impacts and to identify emerging risks, in order to manage them better, amongst others;

The EMP is therefore a tool that will ensure the realisation of the proposed integration, within a legislated framework provided through Chapter 3 of NEMA.

This section describes arrangement for cooperation with other government departments and spheres of government, including existing and proposed Memorandum of Understanding entered into with a bearing on environmental management.

7.1 Institutional cooperation with international structures

The DoH is a member of the International Programme of Chemical Safety (IPCS). The overall objectives of the IPCS are to establish the scientific basis for assessing risks to human health and the environment from exposure to chemicals. This is achieved through an international peer review process, as a prerequisite for the promotion of chemical safety, and to provide technical assistance in strengthening national capacities for the sound management of chemicals. The IPCS works closely with the International Organisation for the Management of chemicals (IOMC) and the Organisation for Economic Cooperation and Development (OECD) on aspects relating to data and information about chemicals. The United States Environmental Protection Agency (US-EPA) is another organisation that provides current reliable toxicity data that is of the utmost importance during the decision-making process.

South Africa is represented in the International Union of Toxicology (IUTOX) through its Toxicology Society, at whose meeting pertinent issues of global concern on toxicity of chemicals are discussed. The Department of Health forms part of the representation in that structure.

South Africa co-ordinates the Health Sector of the Southern African Development Corporation (SADC) and has ratified the SADC Protocol on Health Co-operation. An implementation strategy for the protocol is finalised, taking into account the reorganisation of the SADC. Among the priority areas are HIV and AIDS for which a regional strategy has been developed.

7.2 Intergovernmental cooperation arrangements

7.2.1 National Health Council (NHC)

The NHC is a legislated body established in terms of the National Health Act, 2003 (Act 61 of 2003) as amended.

The NHC consist of:

the Minister of Health, who acts as chairperson; the Deputy Minister, the relevant members of Executive Councils; one municipal councillor representing organised local government; the Director-General Health and the Deputy Director-Generals of the department, a person employed and appointed by the national organisation contemplated in section 153(a) of the Constitution; and the head of the South African Military Health Service.

The purpose of the NHC is to advice the Minister on policy concerning any matter that will protect, promote and maintain the health of the population, including amongst others efficient coordination of environmental health services.

7.2.2 National Health Council Technical Committee (NHCTECH)

The NHCTECH is an intergovernmental technical structure formulated to advice the NHC on technical matters that relates to National health Policy. The NHCTECH consist of the Director-General of Head as a chairperson, HODs in the 9 Provincial Departments of Health, Deputy Director-Generals and Chief Directors of NDOH.

7.3 Institutional relationships with provincial government and arrangements with local government

Schedule 4 (Part A and B) of the Constitution stipulated the Functional Areas of Concurrent National and Provincial Legislative Competence. Section 125(2)(b) stipulates that a provincial executive is responsible for implementing all national legislation which falls in an area listed in schedule 4 unless the Constitution or an Act of Parliament provides otherwise. Section 125(3) limits this responsibility to the extent that the Province has the administrative capacity to assume effective responsibility and places an obligation on national government to develop the administrative capacity of the Provinces.

Section 156(6) (a) and (7) limit the legislative competence of a Province over local government matters to-

- Providing for the monitoring and support of local government in the Province (section 155(6)(a); and
- Seeing to the effective performance by municipalities of their functions in respect of the matters listed in schedules 4 and 5, by regulating the exercise by municipalities of their executive authority (section 155(7)

In terms of the National Health Act the three spheres of government are jointly responsible for the operation of a single National Health System. The principle of cooperative governance that underpins this joint endeavour is spelt out in the Constitution.

The Health Promotion, Environmental and Occupational Health division within the DoH in all nine (9) Provinces and three spheres of government have formal communication structures and

perform functions related to the mandate of the DoH. The National DoH develops national legislation, policies, guidelines, norms and standards with regard to health and provides support to provincial and local spheres of government to ensure that all the people of this country have access to basic health services of good quality and that this access improves over time. The DoH shares with other departments the responsibility to protect and promote health.

The Health Care Service is organised within the three (3) spheres of government. Various levels of services are rendered in each of these spheres. The National DoH supports the Provinces, develops national laws and policies in consultation with the Provinces and other stakeholders, assists in the interpretation of policies and in capacity building, and renders tertiary health care services. Provinces support and assist in building capacity in the health district and render secondary and PHC services.

7.3.1 Environmental health Interprovincial forum

Interprovincial programme meetings are formal communication structures established by NDOH to open communication lines between NDOH, PDOH and MHS technical persons to discuss health programme matters. The environmental health interprovincial meeting consists of programme managers from the 9 provinces and representatives of the 52 Municipalities rendering environmental health services functions.

The DoH shares with other departments the responsibility to protect and promote health. Various other programmes within NDOH have similar forums in place.

7.4 Structures for interaction with other national departments and stakeholders

Environment and health aspects in South Africa are multi-sectoral, with some functions cutting across various government departments, which has in some cases resulted in duplication of institutional roles and responsibilities. Therefore DOH has linkages with other government departments on various issues relating to environmental management.

Table 9: Areas of collaboration on DOHs environmental management functions

AF	REAS OF CO-OPERATION		LEGISLATION	STAKEHOLDERS
第第数股股33343536363738383838383838383838383838383838383838383838383838383838383838383838383838383838383838383838383838383838383838383838383838383838383838383838383838383838383838383838383838383838383838393030303030303030303030303030303030303030303030303030303030303030303030303030303030303030303030303030303030303030303030303030303030303030303030303030303030303030303030	Environmental Impact assessment Environmental Management Air Quality management Environmental Pollution control Control of Hazardous Substances (Including Health Care Risk/General Waste) Chemicals management Biodiversity Conservation Climate change and health	100 mm m	NEMA Air Quality Act Environmental Conservation Act Hazardous Substance Act	Department of Environmental Affairs
	Water and Sanitation Health and Hygiene Education Water Quality Monitoring		National Health Act National Water Act	Department of Water and Sanitation
8	Accommodation and Recreational Facilities Indoor air Quality Sitting; Sanitation	10	National Health Act	Department of Human Settlement
8	Municipal Health Services Municipal Infrastructure Development Projects		National Health Act	Department of Cooperative Governance and Traditional Affairs
22	Pesticides Safety Food security Animal health	18	Hazardous Substance Act Farm Feeds Fertilisers and Stock Remedies Act	Department of Agriculture, Fisheries and Forestry
88	Conveyance of Hazardous Substances by Road Tankers	100	National Road Traffic Act Hazardous Substance Act	Department of Transport
	Port Health Services	88	International Health Regulations of 2005	Department of Home Affairs; South African Revenue Services; Department of Safety and Security
	Health, Hygiene and Safety at Workplace Management of Asbestos Related to Health Problems	**	Occupational Health and Safety Act	Department of Labour
88	National Outbreak Response Control of Communicable Diseases Delivery of health services	8	International Health Regulations National Health Act	South African National Defence Force

Table 10 below highlights other cooperative arrangements mechanism between DOH and other government departments on matters that relates to environmental management and protection of human health.

There are various co-operative mechanisms through which ties are maintained. The following are some of the mechanisms available to facilitate co-operative governance:

Table 10: Cooperative governance structures/mechanisms

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PLAYERS COMMITTED TO THE MECHANISM	Yes	Yes	Yes	Yes	Yes	Yes
MECHANISM PATNERS/ROLE PLAYERS	DEA DOH DAFF	ACSA DHA DOH SAPS	All listed national departments and all 9 provinces	DWS(lead) DOH DBE SALGA COGTA	DOH DWS NICD DAFF WHO	рон
APPLICABLE)	Ongoing	Ongoing	2005-ongoing	2000-ongoing	Ongoing	Ongoing
PURPOSE OF CO-	To coordinate matters relating to chemicals management and hazardous substances	To coordinate all matters that relates to boarder management and the role of relevant departments	To facilitate compliance with the requirements of Chapter 3 of NEMA: Procedures for Cooperative Governance. All listed national departments and provinces are required to develop EMPS and/or EIPS and report annually on progress with regards to implementation of the published EMPS/EIPs.	To provide oversight to the sanitation sector and coordinate sanitation provision and formulation of the necessary interventions were required by various role players.	To coordinate disease outbreak preparedness and response	To coordinate on matters of
COOPERAIIVE COMMITTEE/MOUS	National Committee on Chemicals Management (NCCM)	Boarder Control, Coordinating Committee (BCOCC)	Sub-Committee for EMPs/EIPs	National Sanitation Task Team	Medical National Outbreak Preparedness and Response Team	Integrated School Health

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	DEA (lead) DAFF, DOL, DMR, DOL DOH DWS	ional	Yes/Adhoc	Yes/Adhoc	Ш	
DBE DSD	DEA (les DAFF, D DOH DWS	DEA (lec DAFF, D DOH DWS DOH DSD, DV DAFF DOL, DIV Services	DOH DEA DAFF	DOH DAFF DWS	DOH	DOH HO
		2009- ongoing	2012-Ongoing	2012- ongoing	Proposed from 2015	Proposed from 2015
health, safety and education of children in the school	To coordinate matters of climate change by sectors departments and stakeholders	environment To coordinate matters of climate change by sectors departments and stakeholders To facilitate agreement for cooperation between NDOH and other key role players in linked to the delivery of health outcomes.	To promote and foster the environment and health alliance through a Situational Analysis and Needs Assessment for the preparation of Joint Action plans for implementation of the Libreville Declaration on health and environment.	To improve intersectoral collaboration on water quality for irrigation purposes.	To promote integration of Water, Sanitation and Hygiene aspects in decreasing child mortality rates.	
Programme	National Climate Change Coordination Committee	National Climate Change Coordination Committee Negotiated Service Delivery Agreement: Outcome 2:	SANA task team	Water Quality Task Team	WASH task team	National health climate

The DoH also cooperates and collaborates with various NGOs on matters that provide technical support on matters concerning health programmes, policy, plans, legislation and related aspects.

Table 11: Health NGOs

STAKEHOLDER/PARTNER	AREAS OF COLLABORATION
United Nations Children's Fund (UNICEF)	 Reduction of Child mortality
	 Reduction of maternal morbidity and mortality
	To reduce neonatal morbidity and mortality
WHO (World Health Organisations)	Improvement of population health
	■ Diseases Control
	Environmental Health
	■ Child Health
	Health System's strengthening.
STOP TB	■ Improve TB prevention, diagnosis and
	treatment amongst South African population
	at risk
CSIR (Centre for Scientific and Industrial	■ Health Research
Research)	
WRC (Water Research Commission)	Health Research
STATSSA (Statistics South Africa)	 Health statistical support, Burden of disease
	trends
Medical Research Commission (MRC)	Health Research
NCAS (National Council Against Smoking)	Tobacco control and Smoking cessation
Heart and Stroke Foundation	Improvement of the management of non
	communicable diseases
	 Promotion of health lifestyles
Diabetes SA	Reduction in the incidence of Diabetes
	Improve treatment and management of
	Diabetes
	■ Promotion of health lifestyles
National Institute for Communicable Diseases	 Monitoring of Disease Trends, Prevention and
(NICD)	Treatment
Institutions of Higher Learning	Health research
	Training and Education

SECTION 8:

PROPOSALS FOR THE PROMOTION OF OBJECTIVES AND PLANS FOR THE IMPLEMENTATION OF THE PROCEDURES AND REGULATIONS OF CHAPTER 5 OF NEMA

8. Integrated Environmental Management

Chapter 5 of the NEMA provides for the promotion of the application of appropriate environmental management tools in order to ensure Integrated Environmental Management (IEM) of activities.

The general objectives of purpose of integrated environmental management are to:-

- a) Promote the integration of the principles of environmental management set out in section 2 of NEMA into the making of all decisions which may have a significant effect on the environment;
- b) Identify, predict and evaluate the actual and potential impact on the environment, socioeconomic conditions and cultural heritage, the risks and consequences and alternatives and options for mitigation of activities, with a view to minimising negative impacts, maximising benefits, and promoting compliance with the principles of environmental management set out in section 2 of NEMA;
- c) Ensure that the effects of the activities on the environment receive adequate consideration before action are taken in connection with them;
- d) Ensure adequate and appropriate opportunity for public participation in decisions that may affect the environment;
- e) Ensure consideration of environmental attributes in management and decision-making which may have a significant effect on the environment;
- f) Identify and employ the modes of environmental management best suited to ensuring that a particular activity is pursued in accordance with the principles of environmental management set out in section 2 of NEMA.

Table 11 below represents environmental health proposals on the implementation of integrated environmental management tools and proposals in which IEM will be implemented to achieve DOHs environmental management mandate.

Table 11:

IEM TOOL	PROPOSALS/ RECOMMENDATIONS FOR IMPLEMENTATION
Environmental Impact Assessment	Emphasis on human health impacts of development EIA has been used as a decision-making tool to assess and mitigate the negative environmental effects of development projects, programmes or policies. A health impact assessment is defined as "a combination of procedures, methods and tools by which a policy, programme or project may be judged as to its potential effects on the health of a population, and the distribution of those effects within the population.
	The DOH places great emphasis on the prevention and management of adverse effects of development on human health, and on the promotion of healthy environments. Therefore, the development and promotion of instruments for the systematic evaluation and mitigation of health impacts of development is a primary concern. While development in various sectors has resulted in tremendous socio-economic progress and improvements in the quality of life, the adverse impacts from these developments on the environment, social structure and human health have however, in most cases not been adequately assessed and addressed.
	It is therefore critical for the inclusion and integration of Health Impact Assessment in EIA for development projects, to ensure a comprehensive consideration of both negative and positive health impacts of a proposed development project.
	The integration of HIA into EIA would not only prove beneficial to the broader public health and sustainable development objectives, but would also limit administrative issues that are linked to individual processes, if DOH is to legislate separately. Integration will also allow for greater transparency in decision-making.
	The proposal is for EIA legislation to emphasise human health as part of the physical environment, therefore identifying HIA as one of the specialist studies required in EIA.
	DOH has ceased operation of onsite treatment of HCW by incineration in all of the Regional and Tertiary Hospitals due to non-compliance of the operations. Currently the management of HCW, particularly treatment and disposal has been outsourced in all 9 provinces, which for some provinces meant that waste is transported across provincial boarders for treatment and disposal. Proposal for DEA to take DOH through the process of EIA for on-site incineration to support smaller facilities and treat waste that is treatable onsite.
Strategic Environmental Assessment	While many health determinants are directly affected by activities of other sectors (including those in which SEA is applied), the health sector is not often involved in decision-making processes of other sectors, especially at the strategic level. The legal provisions for SEA will present the health sector with an opportunity to influence developments in the environmental and development sector and provide a key platform for cross sectoral dialogue on a range of issues in order to improve people's health and wellbeing. Health inclusive SEA can help identify opportunities and adopt action to
	prevent disease and to avert unnecessary health costs. Recognizing that a substantial share of the global burden of disease could be prevented

	through interventions that address the environmental root causes of disease, the return on investments made in primary prevention in the environmental domain can be considerable. Although the environmental report of any SEA has to provide information on all likely significant effects on the environment, including human health, it is desirable that health issues are considered in dedicated sections or documents.
Environmental Risk Assessment	Environmental and human risk assessment Environmental Risk Assessment is a systematic analysis of the likelihood that the environment will experience a specified level of harm as a result of an activity. Environmental decisions and actions will in all likelihood have an impact on human health.
	For ERA to take full considerations of the risks to human health and wellbeing of an activity, the practice of environmental health and health impact assessment is critical, to take decisions that will mitigate and reduce the risks faced by vulnerable communities.

SECTION 9:

OUTCOMES AND KEY PRIORITY INDICATORS FOR EMP FOR 2015-2020

9. Performance assessment indicators and action areas

This section provides performance assessment indicators to be monitored and reported on for 2015-2020 EMP cycle. These EMP indicators are directly aligned to health sector indicators in the NDP and DOH strategic plan for 2015-2020.

Table 12 depicts the priority actions for 2014-2019 to be undertaken by the Department with regards to its environmental management functions

OUTCOME	ACTION/ ACTIVITIES	RESPONSIBILITIES	PROPOSED TARGETS	INDICATORS
Establishment of the internal multi-faceted environmental management and coordination committee	 Internal environmental coordination committee established and functional 	NDOH	Appointment of committee members by DG Quarterly committee meetings held	# of meetings held
Eliminate Malaria by 2018, so that there is zero local cases in the	 Eliminate Malaria by 2018, so that there is zero local cases in the country 	NDOH PDOH	0 Malaria cases per 1000 population at risk	Malaria incidence per 1000 population at risk
country			10 districts targeted for Malaria reporting cases within 24 hours of diagnosis	# of districts targeted for malaria elimination reporting malaria cases within 24 hours of diagnosis
Improve Environmental health and management	Develop, review and update environmental management related	NDOH PDOH	Finalise and implement the National Environmental health strategy	EH Strategy available and implemented
services	policies, guidelines and other supporting legislation of the DOH	Local government	Finalise the Hazardous substances Bill	Hazardous substance bill enacted in parliament
			Develop the National health water and sewerage management guiding	Water quality standards for public health
			okal idal do	parameters, for recreational water and final effluent available
			National health air quality health policies and guidelines available	# Provinces and municipalities
				capacitated of available standards.
			Capacitate provinces and municipalities on published national environmental norms and standards	#Provinces and municipalities capacitated.

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NDOH Audit health facilities for
χυ Δ
NDOH Monitor the implementation of PDOH hygiene programmes
NOON Points of entries implementing
NDOH Develop an implementation plan for
-
Programme
HOON
environmental nearth services in line
NDOH
zoonotic, infectious and food-borne
HOON
NDOH Amend and gazette the
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occupational health and compensation		and compensation		Works Act, 1973	framework
Establish the National Public Health Institutes of South Africa (NPHISA) for disease and injury surveillance		To establish the National Public Health Institutes of South Africa (NPHISA) for disease and injury surveillance	HOON	Develop legal framework to establish a NAPHISA	NAPHISA established and fully operational
Improve contracting and supply of medicines	N .	Improve contracting and supply of medicines through innovative service delivery models	NDOH	Implement control towers in 7 provinces	Control Towers implemented in 7 provinces
				1, 500 000 patients receives medicines through centralised chronic medicine dispensing and distribution system	Number of patients receiving medicines through centralised chronic medicine dispensing and distribution system
Implement a strategy to address antimicrobial resistance (AMR)	88	Implement a strategy to address antimicrobial resistance	NDOH PDOH	Implement the AMR	AMR fully implemented
Regulate African Traditional Practitioners		Regulate African Traditional Practitioners	NDOH	Establish council for Traditional Practitioners	Council for traditional Practitioners established
Improve health learning among school going children	8	Improve health and educational outcomes amongst school-going children by rolling out Integrated School Health Programme (ISHP)	HOQN	50% of grade1 children and 25% of grade 8 children screened	School grade 1 and 8 screening coverage annualised
Improve access to community based primary health care services		Improve access to community based primary health care services	NDOH, District health	3500 functional ward based primary health care outreach teams established and functional	#Functional Primary health care outreach teams
Improve the quality of hospital services	33	Ensure quality health care by improving compliance with National Core standards at all central, tertiary, regional and tertiary hospitals	NDOH PDOH Private sector	Full compliance with national core standards in 10 central, 17 tertiary, 46 regional and 63 specialised hospitals.	#Hospitals that comply fully with national core standards
To build new and improve the quality of existing health infrastructure in South		To build new and improve the quality of existing health infrastructure in South Africa	NDOH	872 facilities maintained, repaired and/or revitalised	#Facilities maintained, repaired and/or revitalised

	1580 facilities maintained, repaired #Facilities maintained, and/or refurbished outside NHI refurbished and/or districts districts districts	216 clinics and community health #Clinics and community centres constructed constructed constructed	44 hospitals constructed or #hospitals constructed revitalised or revitalised	260 new health facilities compliant #New facilities that with gazetted norms and standards comply with gazetted for health infrastructure	NDOH Infrastructure monitoring fully
					Strengthen monitoring of NDC infrastructure projects
Africa					Strengthen monitoring of infrastructure projects

Table 13: Depicts health sector outcomes and key priority Indicators in respect to the NDP

OUTCOMES	ACTIVITIES	RESPONSIBILITY	PROPOSED TARGETS	INDICATORS
Achieve Universal health coverage through the phased implementation of the	Achieve Universal health coverage through the phased implementation of the	NDOH	 Finalise the white paper on the implementation of the NHI 	 The White paper on NHI finalised and adopted by Cabinet 2015/16
National Health Insurance	National Health Insurance		 Develop and publish national legislation on NHI by 2018/19 	
Reduction of maternal			Establish a NHI fund	
morbidity and mortality	by implementing strategies such as the MNCWH and		 Maternal mortality ration of 100/100 000 live births by 2019/20 	 Maternal Mortality ratio
	National strategic plan 2012- 2016 and the CARMMA strategy			
Reduce under-five mortality rates	To reduce under five mortality rates to less than 30	NDOH	 6/1000 live births 	 child under five mortality rate
Idles	mortality rates to less than 50			٢

	per 1000 live births				18	Child under 5 year diarrhoea
						case fatality rate
					88	Child under 5 years
						pneumonia case fatality rate
						child under 5 years acute
						malnutrition case fatality rate
					98	Confirmed measles case
						incidence per million total
						population
						Measles 2 nd dose coverage
Undertake a massive TB	Screen all health facility	РДОН	S	Screen at least 90%	101	Clients under 5 years and
screening campaign	attendees for TB.	Districts	حَ	health facility attendees		older screened at health
						facilities for TB symptoms
Improve TB prevention,	To improve TB prevention,		_™	Screen community		rate
diagnosis and treatment	diagnosis and treatment		Ε	members in peri-mining	88	Number of community
amongst population at risk	amongst population at risk		ਲ	areas for TB		members in 6 peri mining
						communities screened for
			_	Inspect control mines on		TB
			-	TB control and		Percentage of controlled
			Ε	management		mines inspected on TB
						control and management

Table 14: Outcomes and Key Priority Indicators for 2014-2019 in respect to corporative governance

				T			T		
	INDICATORS	Terms of reference defined		# of meetings held			# health facilities with full	capacity to handle	casualties of climate
	PROPOSED TARGETS	Terms of reference for the committee	developed	Establish a multi-facet	steering committee to	assessments	Health status of	readiness assessed	
	RESPONSIBILITIES	DOH	DEA DAFF				DOH	DRDLR	
-	ACTIVITIES	Designate national focal point at NDOH	Establish a national Climate Change and	Health Steering	Committee Undertake national	consultative meetings	Identify areas and	populations at risk of	climate change effects
	OUTCOMES	Establishment of structure of a national	action plan				National Vulnerability	and health system	assessments
	COOPERATE GOVERNANCE MECHANISM	Implementation of the Climate Change	and health adaptation plan	commitments			and .		

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	■ Onderlake			cnange enects
	supplementary climate			
	sensitive risk factors to			
	human health			
	assessments for			
	populations at risk			
	Assess health status of			
	readiness in handling			
	casualties from climate			
	change events			
Capacity building	■ Prepare capacity-	DOH	Design capacity building	Capacity building plans in
	building plans specific	WHO	plans covering	place.
	to climate change	рон	technical, organizational	
	adaptation based on	DEA	and institutional	
	vulnerability	WHO	capacities.	
	assessments	рон	Develop curricula on	# Committees trained
		DEA	climate change and	
	coordination	рон	health at basic, higher	# of EHDs trained
	committees on the	DEA	and tertiary education	
	assessment and	DBE		
	management of public	HPCSA		Curricula in place
	health impacts of	Institutions of higher		
	climate change	learning		
	 Train national experts 			
	and EH fraternity on			
	various climate change			
	and health areas and			
	their relateion to			
	environmental health			
	functions.	-		
* Research	 Develop and implement 	DOH	Define and implement	National research agenda
	a research agenda on	MRC	national research	defined.
	climate change and	CSIR	agenda.	
	health	Institutions of Higher	Include climate change	Climate change and health
		Learning	and health as part of	included in the NAP
			NAP process.	process.

					Create a roster of experts on climate	Roaster of experts
					change and health (international, regional level).	
					Establish knowledge management networks	Knowledge management networks available.
					Develop a	National health
		***************************************			communication strategy	communication plan
arken alman, Arica va					climate change and	מאמומסוס.
					nealtn.	
		-			Review/update existing	Existing research
NOOMAGUAT PROGRAMA					climate change and health research.	updated/reviewed.
					Organize a national	National workshop held.
					workshop to promote	
	d minimum and 10000			-	research and policy	
					dialogue.	
					Design and implement a	M&E framework designed
	-				monitoring and	and implemented
					evaluation framework	
					for the implementation of the NCCHAP.	
Improve health	Improved cooperation	18	Establish a national	DOH	Establish cooperation	# Meetings held.
related water	and alignment between		water quality monitoring	DWS	mechanism on water	
dnality	health authorities and		coordination committee	•	quality.	
management	WSAs on water quality		Improve alignment on		Develop MOU to clarify	MOU/cooperative working
coordination	monitoring		blue drop/green drop		roles and	arrangements in place
	relevant a ¹⁹⁴		system for water quality		responsibilities in water	between DOH/DWS in
			monitoring of MHS and		quality.	place
		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	WSAS through MOO			# water samples taken by
						EHPs uploaded on the blue
						drop system
Integrate HIA into	Integrated Environmental Health Impact	8	Improve cooperative working arrangements	DEA	Influence EIA legislation to ensure that health is	MOU/MOA in place
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processes of EIA	Assessment	on EIA processes for		fully considered.	# of EHIA conducted within
		consideration of Human health aspects			EIA processes
Adopt environment	Ensure compliance to	Revitalisation of hospital	DOH	Construct New or	# Health facility boilers
friendly options in	NEM; Air Quality Act	boiler system to reduce	PDOH	revitalise old hospital	constructed or revitalised.
rendering of health		harmful emissions and		boilers that comply with	
care services		effects of coal-based		the gazetted norms and	
		boilers.		standards.	
	Implementation of the	Phase out the use of	DOH	Implement policies	# Provinces with mercury
	Minnemata Convention	mercy-based medical	PDOH	relating to the phasing	policies.
	on Mercury	devices in all public	District health	out of mercury based	#Health facilities utilising
		health facilities		medical devices.	non-mercury devices
	Initiatives for recycling of	 Recycle mercury from 	HOO	Develop an audit tool	# Facilities with mercury
	available mercury based	all health devices and	DEA	and audit heath facilities	recycling initiatives
	medical devices	lights	Private Sector		
	Energy reduction and	Develop and implement	t DOH, DOE, DEA	Develop an audit tool	# Provinces with energy
	green procurement	energy efficiency		and audit heath facilities	and water efficiency
	initiatives	programmes			policies
		Develop and implement			# of health facilities with
		green procurement			energy efficiency and water
		policies			conservation programmes
					in place
					#Health facilities
					implementing green
					procurement policies
	Audit health facilities for	Audit health facilities for		Develop an audit tool	% Health facilities audited
	compliance to the HCW	compliance to waste	PDOH	and audit heath facilities	
	legislative prescripts	legislative requirements			

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SECTION 10:

CONCLUSION

The linkages between the status of the environment and human health cannot be underestimated. When hazards exist in the environment and human are exposed to these hazards, a relationship is established between the exposure level to these hazards and health outcomes of the particular community. Environmental health is therefore a key practice that seeks to protect human health by combating, physical, chemical, social and biological threats in the environment. South Africa is in that era as a developing country, which necessitates an improved environmental health management approach and systems. Therefore the success of environmental health is dependent on improved cooperation and collaboration with other government sectors and on broadening and deepening the extent and scope of community involvement and social mobilisation in all aspects of environment and health conservation and protection at local level.

The DOHs 1st Edition published on 16 April 2003 after the promulgation of the NEMA, 1998 was the initial step by the department to endeavour to comply with the requirements of Chapter 3 of NEMA. Amidst various challenges in implementing commitments within the 1st Edition, the DOH strived for compliance. DOH has however, not made much progress in implementing its adopted EMP and one main reason was attributed to unavailability of a focal person/committee within DOH to coordinate EMP matters. Therefore the driving force behind the 1st Edition EMP was merely for compliance purposes, which resulted in malicious compliance.

The 2nd Edition EMP however was developed and implemented under different circumstances. The DOH had started to prioritise issues of environmental management and not only for compliance to the requirements of Chapter 3 of NEMA, but to focus more on strengthening cooperation and collaboration with other relevant sectors on matters that may affect the environment and human health. However, DOHs EMP focused more on environmental health aspects of DOHs environmental management functions and there was a limitation on other critical aspects. The main challenge in implementation of the 2nd Edition EMP was weak internal cooperation on matters of environmental management.

The 3rd Edition EMP therefore aims to ensure compliance by DOH on environmental management and to adhere to the principles of NEMA and to ensure environmental sustainability. This EMP aims to ensure that DOH strengthens its linkages with other sectors to ensure the protection of human health and a multi-sectoral approach on issues affecting the social determinants of health, participation on climate change matters, reduction of health sector carbon footprint amongst others.

MP MATSOSO

DIRECTOR-GENERAL: HEALTH

DATE: 15/10/2015

Printed by and obtainable from the Government Printer, Bosman Street, Private Bag X85, Pretoria, 0001 Contact Centre Tel: 012-748 6200. eMail: info.egazette@gpw.gov.za Publications: Tel: (012) 748 6053, 748 6061, 748 6065